

Chelmsford Public Schools

COORDINATED PROGRAM REVIEW REPORT OF FINDINGS

Dates of Onsite Visit: March 6-10, 2017 Date of Draft Report: May 17, 2017 Date of Final Report: September 8, 2017 Action Plan Due: October 6, 2017

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MASSACHUSETTS DEPARTMENT OF ELEMENTARY AND SECONDARY EDUCATION COORDINATED PROGRAM REVIEW REPORT

Chelmsford Public Schools

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MASSACHUSETTS DEPARTMENT OF ELEMENTARY AND SECONDARY EDUCATION COORDINATED PROGRAM REVIEW REPORT Chelmsford Public Schools

SCOPE OF COORDINATED PROGRAM REVIEWS

As one part of its accountability system, the Department of Elementary and Secondary Education oversees local compliance with education requirements through the Coordinated Program Review (CPR). All reviews cover selected requirements in the following areas:

Special Education (SE)

• selected requirements from the federal Individuals with Disabilities Education Act (IDEA-2004); the federal regulations promulgated under that Act at 34 CFR Part 300; M.G.L. c. 71B, and the Massachusetts Board of Education's Special Education regulations (603 CMR 28.00), as amended effective March 1, 2007. The 2016 - 2017 Web-based Monitoring System (WBMS) districts conducted self-assessments across all criteria.

Civil Rights Methods of Administration and Other General Education Requirements (CR)

- selected federal civil rights requirements, including requirements under Title VI of the Civil Rights Act of 1964; the Equal Educational Opportunities Act of 1974; Title IX of the Education Amendments of 1972; Section 504 of the Rehabilitation Act of 1973, and Title II of the Americans with Disabilities Act of 1990, together with selected state requirements under M.G.L. c. 76, Section 5 as amended by Chapter 199 of the Acts of 2011 and M.G.L. c. 269 §§ 17 through 19.
- selected requirements from the Massachusetts Board of Education's Physical Restraint regulations (603 CMR 46.00).
- selected requirements from the Massachusetts Board of Education's Student Learning Time regulations (603 CMR 27.00).
- various requirements under other federal and state laws.
- The 2016 2017 Web-based Monitoring System (WBMS) districts conducted self-assessments across all criteria.

English Learner Education (ELE) in Public Schools

• selected requirements from M.G.L. c. 71A, the state law that governs the provision of education to limited English proficient students, and 603 CMR 14.00, as well as the No Child Left Behind Act of 2001 and Title VI of the Civil Rights Act of 1964. During the 2016 - 2017 school year, all districts that enroll limited English proficient students will be reviewed using a combination of updated standards and a self-assessment instrument overseen by the Department's Office of Language Acquisition and Academic Achievement (OELAAA), including a request for information regarding ELE programs and staff qualifications.

Some reviews also cover selected requirements in:

College, Career and Technical Education (CCTE)

• college, career and technical education programs under the federal Carl D. Perkins Vocational and Technical Education Act of 1998 and M.G.L. c. 74.

Districts providing Title I services participate in Title I program monitoring during the same year they are scheduled for a Coordinated Program Review. Details regarding the Title I program monitoring process are available at: <u>http://www.doe.mass.edu/titlei/monitoring</u>.

COORDINATED PROGRAM REVIEW ELEMENTS

- <u>Team:</u> Depending upon the size of a school district and the number of programs to be reviewed, a team of one to eight Department staff members conducts onsite activities over two to five days in a school district or charter school.
- Timing:Each school district and charter school in the Commonwealth is scheduled to receive a
Coordinated Program Review every six years and a mid-cycle special education follow-up
visit three years after the Coordinated Program Review; approximately 66 school districts and
charter schools are scheduled for Coordinated Program Reviews in 2016 2017, of which all
districts participated in the Web-based Monitoring System (WBMS). The Department's
2016 2017 schedule of Coordinated Program Reviews is posted on the Department's web
site at << http://www.doe.mass.edu/pqa/review/cpr/schedule.html>. The statewide six-year
Program Review cycle, including the Department's Mid-cycle follow-up monitoring
schedule, is posted at << http://www.doe.mass.edu/pqa/review/cpr/schedule.html>.
- **<u>Criteria:</u>** The Program Review criteria for each WBMS review, begins with the district/school conducting a self-assessment across all 56 current special education criteria and 26 civil rights criteria. The Office of Public School Monitoring through its Desk Review procedures examines the district/school's self-assessment submission and determines which criteria will be followed–up on through onsite verification activities. For more details, please see the section on **The Web-based Approach to Special Education and Civil Rights Monitoring** at the beginning of the School District Information Package for Special Education and Civil Rights.

The requirements selected for review in all of the regulated programs are those that are most closely aligned with the goals of the Massachusetts Education Reform Act of 1993 to promote student achievement and high standards for all students.

WBMS Methods: Methods used in reviewing special education and civil rights programs include:

Self-Assessment Phase:

- District/school review of special education and civil rights documentation for required elements including document uploads. Upon completion of this portion of the district/school's self-assessment, it is submitted to the Department for review.
- District/school review of a sample of special education student records selected across grade levels, disability categories and level of need. Additional requirements for the appropriate selection of the student record sample can be found in **Appendix II: Student Record Review Procedures** of the School District Information Package for Special Education.

Upon completion of these two portions of the district/school's self-assessment, it is submitted to the Department for review.

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On-site Verification Phase: Includes activities selected from the following;

- Interviews of administrative, instructional, and support staff consistent with those criteria selected for onsite verification.
- Interviews of parent advisory council (PAC) representatives and other telephone interviews, as requested, by other parents or members of the general public.
- Review of student records for special education: The Department may select a sample of student records from those the district reviewed as part of its self-assessment, as well as records chosen by the Department from the special education student roster. The onsite team will conduct this review, using standard Department procedures, to determine whether procedural and programmatic requirements have been implemented.
- Surveys of parents of students with disabilities: Parents of students with disabilities whose files are selected for the record review, as well as the parents of an equal number of other students with disabilities, are sent a survey that solicits information regarding their experiences with the district's implementation of special education programs, related services, and procedural requirements.
- Observation of classrooms and other facilities: The onsite team visits a sample of classrooms and other school facilities used in the delivery of programs and services to determine general levels of compliance with program requirements.
- Review of additional documents for special education or civil rights.

Methods for all other programs in the Coordinated Program Review:

- Review of documentation about the operation of the charter school or district's programs.
- Interviews of administrative, instructional, and support staff across all grade levels.
- Telephone interviews as requested by other parents or members of the general public.
- Review of student records for English learner education and college, career and technical education: The Department selects a representative sample of student records for the onsite team to review, using standard Department procedures, to determine whether procedural and programmatic requirements have been implemented.
- Surveys of parents of English learners whose files are selected for the record review are sent a survey of their experiences with the district's implementation of the English learner education program and related procedural requirements.
- Observation of classrooms and other facilities: The onsite team visits a sample of classrooms and other school facilities used in the delivery of programs and services to determine general levels of compliance with program requirements.

<u>Report:</u> Preparation:

At the end of the onsite visit, the onsite team will hold an informal exit meeting to summarize its comments for the superintendent or charter school leader and anyone else he or she chooses. Within approximately 45 business days of the onsite visit, the onsite chairperson will forward to the superintendent or charter school leader (and collaborative director where applicable) a Draft Report containing comments from the Program Review. The Draft Report

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Massachusetts Department of Elementary and Secondary Education – Office of Public School Monitoring Chelmsford Public Schools Coordinated Program Review Report – 09/08/2017 comments for special education and civil rights are provided to the district/school on-line through the Web-based Monitoring System (WBMS). These comments will, once the district has had a chance to respond, form the basis for any findings by the Department. The district (and collaborative) will then have 10 business days to review the report for accuracy before the publication of a Final Report with ratings and findings (see below). The Final Report will be issued within approximately 60 business days of the conclusion of the onsite visit and posted on the Department's website at <<u>http://www.doe.mass.edu/pqa/review/cpr/reports/</u>>.

Content of Final Report:

Ratings. In the Final Report, the onsite team gives a rating for each compliance criterion it has reviewed; those ratings are "Commendable," "Implemented," "Implementation in Progress," "Partially Implemented," "Not Implemented," and "Not Applicable." "Implementation in Progress," used for criteria containing new or updated legal requirements, means that the district has implemented any old requirements contained in the criterion and is training staff or beginning to implement the new requirements in such a way that the onsite team anticipates that the new requirements will be implemented by the end of the school year.

Findings. The onsite team includes a finding in the Final Report for each criterion that it rates "Commendable," "Partially Implemented," "Not Implemented," or "Implementation in Progress," explaining the basis for the rating. It may also include findings for other related criteria.

Response: Where criteria are found "Partially Implemented" or "Not Implemented," the district or charter school must propose corrective action to bring those areas into compliance with the relevant statutes and regulations. This corrective action plan (CAP) will be due to the Department within 20 business days after the issuance of the Final Report and is subject to the Department's review and approval. Department staff will offer districts and charter schools technical assistance on the content and requirements for developing an approvable CAP.

Department staff will also provide ongoing technical assistance as the school or district is implementing the approved corrective action plan. School districts and charter schools must demonstrate effective resolution of noncompliance identified by the Department as soon as possible but in no case later than one year from the issuance of the Department's Final Program Review Report.

INTRODUCTION TO THE FINAL REPORT

A five-member Massachusetts Department of Elementary and Secondary Education team conducted a Coordinated Program Review in Chelmsford Public Schools during the week of March 6, 2017 to evaluate the implementation of selected criteria in the program areas of special education, civil rights and other related general education requirements, and English learner education. The team appreciated the opportunity to interview staff and parents, to observe classroom facilities and to review the programs underway in the district.

The Department is submitting the following Coordinated Program Review Report containing findings made pursuant to this onsite visit. In preparing this report, the team reviewed extensive written documentation regarding the operation of the district's programs, together with information gathered by means of the following Department program review methods:

- Interviews of nine administrative staff.
- Interviews of 42 teaching and support services staff across all levels.
- Interview of one parent advisory council (PAC) representative.
- Interviews as requested by persons from the general public.
- Student record review: A sample of 39 special education student records and 24 English learner education student records.
- Surveys of parents of students with disabilities: 50 parents of students with disabilities were sent surveys that solicited information about their experiences with the district's implementation of special education programs, related services and procedural requirements. Fourteen of these parent surveys were returned to the Department of Elementary and Secondary Education for review.
- Surveys of parents of ELE students: Ten parents of ELE students were sent surveys that solicited information about their experiences with the district's implementation of English learner education programs, services, and procedural requirements. Three of these parent surveys were returned to the Department of Elementary and Secondary Education for review.
- Observation of classrooms and other facilities. A sample of 21 instructional classrooms and other school facilities used in the delivery of programs and services was visited to examine general levels of compliance with program requirements.

The report includes findings in the program areas reviewed organized under nine components. These components are:

Component I: Assessment of Students Component II: Student Identification and Program Placement Component III: Parent and Community Involvement Component IV: Curriculum and Instruction Component V: Student Support Services Component VI: Faculty, Staff and Administration Component VII: Facilities Component VIII: Program Evaluation Component IX: Recordkeeping and Fund Use The district conducted a self-assessment and the Department reviewed all of the criteria in the specific program areas. The Coordinated Program Review Report includes those criteria that were found by the team to be implemented in a "Commendable" manner, as well as criteria receiving a rating of "Partially Implemented," "Not Implemented," or "Implementation in Progress." (Refer to the "Definition of Compliance Ratings" section of the report.) **Program Review Reports no longer include criteria receiving a rating of "Implemented" or "Not Applicable."** This change will allow the district and the Department to focus their efforts on those areas requiring corrective action. For those criteria receiving a rating of "Partially Implemented" or "Not Implemented," the district or charter school must propose to the Department corrective actions to bring those areas into compliance with the controlling statute or regulation. For any criteria receiving a rating of "Implementation in Progress," the district must indicate the steps the district will continue to take in order to fulfill the regulatory requirements. Districts are expected to incorporate the corrective actions into their district and school improvement plans, including their professional development plans.

DEFINITION OF COMPLIANCE RATINGS

Commendable	Any requirement or aspect of a requirement implemented in an exemplary manner significantly beyond the requirements of law or regulation.
Implemented	The requirement is substantially met in all important aspects.
Implementation in Progress	This rating is used for criteria containing new or updated legal requirements and means that the district has implemented any old requirements contained in the criterion and is training staff or beginning to implement the new requirements in such a way that the onsite team anticipates that the new requirements will be implemented by the end of the school year.
Partially Implemented	The requirement, in one or several important aspects, is not entirely met.
Not Implemented	The requirement is totally or substantially not met.
Not Applicable	The requirement does not apply to the school district or charter school.

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	Special Education	Civil Rights and Other General Education Requirements	English Learner Education
IMPLEMENTED	SE 1, SE 2, SE 3, SE 3A, SE 4, SE 5, SE 6, SE 9, SE 9A, SE 10, SE 11, SE 12, SE 14, SE 15, SE 16, SE 17, SE 18A, SE 19, SE 21, SE 22, SE 25, SE 25A, SE 25B, SE 26, SE 27, SE 29, SE 33, SE 35, SE 36, SE 37, SE 38, SE 39A, SE 39B, SE 40, SE 41, SE 42, SE 43, SE 44, SE 45, SE 46, SE 47, SE 48, SE 49, SE 50, SE 51, SE 52, SE 52A, SE 53, SE 56, SE 59	CR 6, CR 7A, CR 8, CR 9, CR 10, CR 11A, CR 13, CR 14, CR 15, CR 16, CR 17A, CR 18, CR 20, CR 21, CR 22, CR 23, CR 24, CR 26A	ELE 1, ELE 2, ELE 3, ELE 4, ELE 6, ELE 8, ELE 9, ELE 10, ELE 11, ELE 12, ELE 13, ELE 14, ELE 15, ELE 16, ELE 18
PARTIALLY IMPLEMENTED	SE 7, SE 8, SE 13, SE 18B, SE 20, SE 24, SE 32, SE 34, SE 54, SE 55	CR 3, CR 7, CR 7B, CR 10A, CR 10B, CR 10C, CR 12A, CR 18A, CR 25	ELE 5, ELE 7
NOT IMPLEMENTED OTHER CRITERIA REQUIRING RESPONSE		CR 7C	ELE 17

SUMMARY OF COMPLIANCE CRITERIA RATINGS

SPECIAL EDUCATION

LEGAL STANDARDS, COMPLIANCE RATINGS AND FINDINGS

CRITERION NUMBER		
	Legal Standard	
SE 7	 provided to both the student and the parights accorded to parents under special old. 2. Upon reaching the age of 18, the school consent from the student with decision student's special education program. 3. The district continues to send the parent the right to inspect the student's record decision-making authority, except as parent does not have authority to comade by the student who has reach has sought or received guardianshic competent jurisdiction. b. The student, upon reaching the age court actions to the contrary, may or her parent (or other willing adu sign the IEP. Such choice is made documented in written form. The a disagreement occurs between the with whom the student has shared c. The student, upon reaching the age court actions to the contrary, may making to his or her parent, or oth the presence of at least one represe witness and is documented in written form. 	eaching age 18, the district informs the rights that will transfer from the e student's 18 th birthday. The notification arent/guardian must explicitly state that all al education law will transfer to the 18 year of district implements procedures to obtain a-making authority to continue the nt written notices and the parent will have ds, but the parent will no longer have provided below: red guardianship from a court of competent is full decision-making authority. The override any decision or lack of decision ned the age of majority unless the parent ip or other legal authority from a court of e of majority and in the absence of any choose to share decision-making with his lt), including allowing the parent to co- e in the presence of the Team and is e student's choice prevails at any time that e adult student and the parent or other adult decision-making. e of majority and in the absence of any choose to delegate continued decision- er willing adult. Such choice is made in entative of the school district and one other ten form and maintained in the student
	State Requirements 603 CMR 28.07(5)	Federal Requirements 34 CFR 300. 320(c), 300.520
	Rating: Partially Implemented	District Response Required: Yes

A review of student records indicated that the district does not consistently inform the student and the parent/guardian of the rights that will transfer from the parent/guardian to the student upon his or her 18th birthday at least one year prior to the student reaching age 18.

CRITERION NUMBER		
	Legal Standard	
SE 8	 IEP Team composition and attendance The following persons are members of the IEP Team and may serve in multiple roles: 1. The child's parents. 2. A representative of the school district who acts as Chairperson and who is (1) qualified to supervise or provide special education; (2) is knowledgeable about the general curriculum; and (3) is knowledgeable about the availability of resources of the district. 3. A representative of the school district who has the authority to commit the resources of the district (and who may act as the Chairperson). 4. a. If the student may be involved in a regular education program, a regular education teacher. If the student, is involved in a regular education program, a regular education teacher of the student. b. If the student is participating in a special education program, a special education teacher of the student, if appropriate, a special education provider for the student. 5. The student, if one purpose of the meeting is to discuss transition services or if otherwise appropriate and if he/she chooses. 6. Other individuals at the request of the student's parents. 7. Reserved 8. An individual who is qualified to interpret the instructional implications of evaluation results, who may be necessary to write an IEP for the child, as determined by the Administrator of Special Education. 10. When one purpose of the Team meeting is to discuss transition services, with the consent of the parent(s) or student who has reached the age of majority, the public agency must invite a representative of any participating agency that is likely to be responsible for providing or paying for transition services. 11. Reserved 12. When one purpose of the Team meeting is to discuss placement, a person knowledgeable about placement options is present at the meeting. 13. Members of the Team attend Team meeting on transition services. 14. R	
	meeting. State Requirements Federal Requirements	

CRITERION NUMBER		
	Legal S	tandard
	603 CMR 28.02(21). Part 1 of this criterion is related to State Performance Plan Indicator 8. Parts 5, 10, are related to Performance Plan Indicators 13 and 14. (See http://www.doe.mass.edu/sped/spp/.)	34 CFR 300.116(a), 300.321, 300.328. See also, in the IDEA 97 regulations, 34 CFR Part 300, Appendix A, to State Question #22
	Rating: Partially Implemented	District Response Required: Yes

A review of student records indicated the following issues when Team members are unable to attend the IEP meeting: a) the parent and district do not always agree to use alternative means, such as a video conference or a conference call, for a Team meeting; or b) the district and parent do not always agree, in writing, that the attendance of the Team member is not necessary because the member's area of the curriculum or related services is not being modified or discussed; or c) the district and the parent do not always agree, in writing, to excuse a required Team member's participation and for the excused member to provide written input into the development of the IEP to the parent and the IEP Team prior to the meeting.

CRITERION NUMBER		
	Legal S	tandard
	Progress Reports and content	
SE 13	 Progress Reports and content Parents receive reports on the student's progress toward reaching the goals set in the IEP at least as often as parents are informed of the progress of non-disabled students. Progress report information sent to parents includes written information on the student's progress toward the annual goals in the IEP. Where a student's eligibility terminates because the student has graduated from secondary school or exceeded the age of eligibility, the school district provides the student with a summary of his or her academic achievement and functional performance, including recommendations on how to assist the student in meeting 	
	his or her postsecondary goals. State Requirements Federal Requirements	
	603 CMR 28.07(3)	34 CFR 300.305(e)(3); 300.320(a)(3)
	Rating: Partially Implemented	District Response Required: Yes

Department of Elementary and Secondary Education Findings:

A review of student records indicated that progress report information sent to parents does not always include written information on the student's progress towards the annual goals in the IEP.

CRITERION NUMBER		
	Legal	Standard
	Determination of placement; provision	n of IEP to parent
SE 18B	 At the Team meeting, after the IEP has been fully developed, the Team determines the appropriate placement to deliver the services on the student's IEP. Unless the student's IEP requires some other arrangement, the student is educated in the school that he or she would attend if the student did not require special education. The decision regarding placement is based on the IEP, including the types of related services that are to be provided to the student, the type of settings in which those services are to be provided, the types of service providers, and the location at which the services are to be provided. Reserved Immediately following the development of the IEP, the district provides the parent with two (2) copies of the proposed IEP and proposed placement along 	
	with the required notice, except that the proposal of placement may be delayed according to the provisions of 603 CMR 28.06(2)(e) in a limited number of	
	cases. State Requirements	Federal Requirements
	603 CMR 28.05(6) and (7); 28.06(2)	34 CFR 300.116; 300.325
	Rating: Partially Implemented	District Response Required: Yes

A review of student records indicated that while the district provides the parent with two (2) copies of the proposed IEP and proposed placement along with the required notice, these documents are not consistently provided immediately following the development of the IEP.

CRITERION NUMBER	
	Legal Standard
SE 20	 Least restrictive program selected The program selected is the least restrictive environment for students, with consideration given to any potential harmful effect on the student or on the quality of services that he or she needs. If the student is removed from the general education classroom at any time, the Team states why the removal is considered critical to the student's program and the basis for its conclusion that education of the student in a less restrictive environment, with the use of supplementary aids and services, could not be achieved satisfactorily. The district does not remove an eligible student from the general education classroom solely because of needed modification in the curriculum. If a student's IEP necessitates special education services in a day or residential facility or an out-of-district educational collaborative program, the IEP Team

CRITERION NUMBER		
	Legal Standard	
	considers whether the student requires special education services and support to promote the student's transition to placement in a less restrictive program.	
	State Requirements Federal Requirements	
	M.G.L. c. 71B, § 3 603 CMR 28.06(2)	34 CFR 300.114-120
	Rating: Partially Implemented	District Response Required: Yes

A review of student records indicated that when a student is removed from the general education classroom at any time, the Team does not always state why the removal is considered critical to the student's program and the basis for its conclusion that education of the student in a less restrictive environment, with the use of supplementary aids and services, could not be achieved satisfactorily.

CRITERION NUMBER	SPECIAL EDUCATION III. PARENTAL INVOLVEMENT
	Legal Standard
SE 24	 Notice to parent regarding proposal or refusal to initiate or change the identification, evaluation, or educational placement of the student or the provision of FAPE 1. A student may be referred for an evaluation by a parent or any person in a caregiving or professional position concerned with the student's development. 2. When a student is referred for an evaluation to determine eligibility for special education, the school district sends written notice to the student's parent(s) within 5 school days of receipt of the referral, along with the district's notice of procedural safeguards. The written notice meets all of the content requirements set forth in M.G.L. c.71B, §3, and in federal law, seeks the consent of the parent for the evaluation to occur, and provides the parent with the opportunity to express any concerns or provide information on the student's skills or abilities and to consult regarding the evaluators to be used. 3. For all other actions, the district gives notice complying with federal requirements within a reasonable time. 4. The school district provides the student's parent(s) with an opportunity to consult with the Special Education Administrator or his/her designee to discuss the reasons for the referral and the nature of the proposed evaluation. 5. The district provides parents with an opportunity to consult with the Administrator of Special Education or his/her designee regarding the evaluators to be used and the proposed content of all required and optional assessments 6. The school district does not limit a parent's right to refer a student for timely special education evaluation because the district has not fully explored and/or attempted some or all of the available instructional support programs or other interventions available in general education that may be described in the

CRITERION NUMBER	SPECIAL EDUCATION III. PARENTAL INVOLVEMENT	
	Legal Standard	
	7. The school district refuses to conduct an initial evaluation only when the circumstances of a student make clear that there is no suspicion of a disability and that there is no concern about the student's development.	
	State Requirements Federal Requirements	
	M.G.L. c. 71B, § 3; 603 CMR 28.04(1) 34 CFR 300.503; 300.504(a)(1)	
	Rating: Partially Implemented	District Response Required: Yes

A review of student records indicated that the school district's Notice of Proposed School District Action (N1) does not always include all required elements, specifically: a description of the action proposed or refused by the school district; an explanation of why the school district proposed or refused to take the action; a description of each evaluation procedure, test, record or report; a description of any other options that the school district considered and the reasons why those options were rejected; and other factors the school district used as a basis for the proposed or refused action.

CRITERION NUMBER			
	Legal Standard		
SE 32	 Parent advisory council for special education The school district has established a district-wide parent advisory council on special education. Membership on the council is offered to all parents of students with disabilities and other interested parties. The parent advisory council duties include but are not limited to: advising the district on matters that pertain to the education and safety of students with disabilities; meeting regularly with school officials to participate in the planning, development, and evaluation of the school district's special education programs. The parent advisory council has established by-laws regarding officers and operational procedures. The parent advisory council receives assistance from the school committee without charge, upon reasonable notice, and subject to the availability of staff and resources. 		
	6. The school district conducts, in cooperation with the parent advisory council, at least one workshop annually within the district on the rights of students and their parents and guardians under the state and federal special education laws.		
	State Requirements	Federal Requirements	
	M.G.L. c. 71B, § 3; 603 CMR 28.03(1)(a)(4); 28.07(4)		
	Rating: Partially Implemented	District Response Required: Yes	

A review of documents, as well as parent and staff interviews, indicated that while the district has an established parent advisory council on special education, the council does not have by-laws regarding officers and operational procedures. Additionally, the parent advisory council duties do not include advising the district on matters that pertain to the education and safety of students with disabilities; and meeting regularly with school officials to participate in the planning, development, and evaluation of the school district's special education programs. Parent and staff interviews also indicated that the school district does not conduct, in cooperation with the parent advisory council, at least one workshop annually within the district on the rights of students and their parents and guardians under the state and federal special education laws.

CRITERION NUMBER			
	Legal Standard		
SE 34	Continuum of alternative services and p The district provides or arranges for the pr of students in need of special education fro ensuring that a continuum of services and the needs of all students with disabilities, a compliance with all elements of the IEPs,	ovision of each of the elements of the IEPs om the ages of three through twenty-one, alternative placements is available to meet and takes all steps necessary to ensure	
	State Requirements Federal Requirements		
	603 CMR 28.05(7)(b)	34 CFR 300.109; 300.110; 300.115	
	Rating: Partially Implemented	District Response Required: Yes	

Department of Elementary and Secondary Education Findings:

A review of documents and staff interviews indicated that the district does not have a continuum of alternative services and placements at the elementary school level (grades k-4) for students with disabilities that impact social-emotional functioning and present with behaviors that impact learning. Students with this profile at the middle and high school levels have access to a variety of social emotional supports, which include the Students Assistance Program that is staffed by special educators, related service providers, paraprofessionals, and clinicians. Students with similar disabilities at the elementary level, however, receive services from a part-time clinical psychologist who is shared between two schools. Staff interviews indicated that, in absence of the clinical psychologist, staff members at the elementary level are frequently pulled from their duties to support students with this profile, which impacts the fidelity of service delivery to students. Similar disruptions to services do not occur regularly at the middle or high school levels.

CRITERION NUMBER			
	Legal Standard		
SE 54	 Professional development 1. The district considers the needs of all staff in developing training opportunities for professional and paraprofessional staff and provides a variety of offerings. 		

CRITERION NUMBER		
	Legal S	tandard
	 education staff, are trained on: a. state and federal special education education policies and procedures b. analyzing and accommodating div to achieve an objective of inclusio students with diverse learning style c. methods of collaboration among to assistants to accommodate diverse general education classroom; 3. The district provides in-service trainin transportation providers, before they b student receiving special transportation methods of meeting those needs; for a 	rerse learning styles of all students in order n in the general education classroom of es; eachers, paraprofessionals and teacher e learning styles of all students in the g for all locally hired <u>and</u> contracted egin transporting any special education n, on his or her needs and appropriate ny such student it also provides written s or problems that may cause difficulties, emergency measures. Transportation ad special education vehicles and any
	State Requirements Federal Requirements	
	M.G.L. c. 71, §§ 38G , 38Q and 38Q ¹ / ₂ 603 CMR 28.03(1)(a); 28.06(8)(b) and (c)	
	Rating: Partially Implemented	District Response Required: Yes

A review of documents and staff interviews indicated that general education staff do not receive training on state special education requirements and related local special education policies and procedures.

CRITERION NUMBER	SPECIAL EDUCATION VII. SCHOOL FACILITIES		
	Legal Standard		
SE 55	Legal Standard Special education facilities and classrooms The school district provides facilities and classrooms for eligible students that 1. maximize the inclusion of such students into the life of the school; 2. provide accessibility in order to implement fully each student's IEP; 3. are at least equal in all physical respects to the average standards of general education facilities and classrooms; 4. are given the same priority as general education programs in the allocation of instructional and other space in public schools in order to minimize the separation or stigmatization of eligible students; and 5. are not identified by signs or other means that stigmatize such students.		

CRITERION NUMBER	SPECIAL EDUCATION VII. SCHOOL FACILITIES		
	Legal Standard		
	State Requirements Federal Requirements		
	603 CMR 28.03(1)(b)	Section 504 of the Rehabilitation Act of 1973	
	Rating: Partially Implemented	District Response Required: Yes	

Observations indicated that at the high school, there is a cluster of special education classrooms which house the Resource Room (grades 9-12), Learning Center (grades 9-12), and Student Assistance Program (grades 9-12). This cluster is isolated from general education instructional areas. Interviews indicated that staff refer to this wing as the "Special Education Department."

CIVIL RIGHTS METHODS OF ADMINISTRATION (CR) AND OTHER RELATED GENERAL EDUCATION REQUIREMENTS

LEGAL STANDARDS, COMPLIANCE RATINGS AND FINDINGS

CRITERION NUMBER	CIVIL RIGHTS METHODS OF ADMINISTRATION (CR) AND OTHER RELATED GENERAL EDUCATION REQUIREMENTS		
NUNIDER	II. STUDENT IDENTIFICATION AND PLACEMENT		
	Legal Standard		
CR 3	Access to a full range of education programs		
	All students, regardless of race, color, sex, gender identity, religion, national origin,		
	sexual orientation, disability, or homelessness, have equal access to the general		
	education program and the full range of any occupational/vocational education		
	programs offered by the district.		
	Title VI: 42 U.S.C. 2000d; 34 CFR 100.3(a),(b); EEOA: 20 U.S.C. 1703(f); Title IX:		
	20 U.S.C. 1681; 34 CFR 106.31, 106.34, 106.35; Section 504: 29 U.S.C. 794; 34		
	CFR 104.4; Title II: 42 U.S.C. 12132; 28 CFR 35.130; IDEA 2004: 20 U.S.C. 1400;		
	34 CFR 300.110; NCLB: Title III, Part A, Sec. 3121(c)(1)(C); Title X, Part C, Secs.		
	721, 722(g)(4); Mass. Const. amend. art. 114; M.G.L. c. 71A, s. 7; c. 76, s. 5; 603		
	CMR 26.03 as amended by Chapter 199 of the Acts of 2011		
	Rating: Partially Implemented District Response Required: Yes		

A review of documents and staff interviews indicated that while the district ensures all students, regardless of race, color, sex, religion, or national origin, have equal access to the general education program and the full range of any occupational/vocational education programs offered by the district, this assurance does not include gender identity, sexual orientation, disability, and homelessness as protected categories.

CRITERION NUMBER	CIVIL RIGHTS METHODS OF ADMINISTRATION (CR) AND OTHER RELATED GENERAL EDUCATION REQUIREMENTS III. PARENTAL INVOLVEMENT		
	Legal Standard		
CR 7	Information to be translated into languages other than English		
	 Information to be translated into languages other than English Important information and documents, e.g. handbooks and codes of conduct, being distributed to parents are translated into the major languages spoken by parents or guardians with limited English skills; the district has established a system of oral interpretation to assist parents/guardians with limited English skills, including those who speak low-incidence languages. School or program recruitment and promotional materials being disseminated to residents in the area served by the school or program are translated into the major languages spoken by residents with limited English skills. 		
	Title VI; EEOA: 20 U.S.C. 1703(f); M.G.L. c. 76, s. 5; 603 CMR 26.02(2)		
	Rating: Partially Implemented District Response Required: Yes		

Department of Elementary and Secondary Education Findings:

A review of documents and staff interviews indicated that important information and documents, such as handbooks and codes of conduct, distributed to parents are not always translated into the major languages spoken by parents or guardians with limited English skills.

CRITERION NUMBER		
	Legal Standard	
CR 7B	 Legal Standard Structured learning time The school district ensures that its structured learning time is time during which students are engaged in regularly scheduled instruction, learning, or assessments within the curriculum of core subjects and other subjects as defined in 603 CMR 27.02 (including physical education, required by M.G.L. c. 71, s. 3). The district's structured learning time may include directed study (activities directly related to a program of studies, with a teacher available to assist students), independent study (a rigorous, individually designed program under the direction of a teacher, assigned a grade and credit), technology-assisted learning, presentations by persons other than teachers, school-to-work programs, and statewide student performance assessments. The district ensures that its structured learning time does not include time at breakfast or lunch, passing between classes, in homeroom, at recess, in non-directed study periods (study halls), participating in optional school programs, or receiving school services such as health screening, speech, or physical and occupational therapy, except where those services are prescribed by a student's IEP or Section 504 Accommodation Plan. The hours spent in any type of structured learning time are verified by the school district. Where the school district counts independent study or a school-to-work program as structured learning time, it has guidelines that explain clearly how 	
	hours spent by students are verified.	
	M.G.L. c. 69, § 1G; 603 CMR 27.02, 27.04Rating:Partially ImplementedDistrict Response Required: Yes	

A review of documents and staff interviews indicated that the district requires that students in grades nine through twelve take a total of two semesters of physical education instead of the required four years.

CRITERION NUMBER	Legal Standard		
	Early release of high school seniors		
CR 7C	When the school district schedules the early release at the end of the year of the senior class of a high school, it does so in a way that conforms with Board of Education requirements under 603 CMR 27.05, ensuring that neither the conclusion of the seniors' school year nor graduation is more than 12 school days before the regular scheduled closing date of that school.		
	M.G.L. c. 69, § 1G; 603 CMR 27.05		

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CRITERION NUMBER			
	Legal Standard		
	Rating:	Not Implemented	District Response Required: Yes

A review of documents and staff interviews indicated that high school seniors are released more than twelve days before the regular scheduled closing date of the high school.

CRITERION NUMBER	CIVIL RIGHTS METHODS OF ADMINISTRATION (CR) AND OTHER RELATED GENERAL EDUCATION REQUIREMENTS V. STUDENT SUPPORT SERVICES		
	Legal Standard		
CR 10A	Student handbooks and codes of conduct 1.		
	 a. The district has a code of conduct for students and one for teachers. b. The principal of every school containing grades 9-12 prepares, in consultation with the school council, a student handbook containing the student code of conduct and distributes it to each student annually, as well as to parents and school personnel; the school council reviews and revises the student code of conduct every year. c. The principal of every school containing other grades distributes the district's student code of conduct to students, parents, and personnel annually. d. At the request of a parent or student whose primary language is not English, 		
	 a student handbook or student code of conduct is translated into that language. 2. Student codes of conduct contain: 		
	 a. procedures assuring due process in disciplinary proceedings and b. the district's responsibility to provide every student with an opportunity to make academic progress during the period of suspension whether in-school, out-of-school, or expulsion. 		
	 c. appropriate procedures for the discipline of students with disabilities and students with Section 504 Accommodation Plans. d. if a charter school or a virtual school, the designation by the board of trustees as to who shall serve as the principal and who shall serve as superintendent for the purpose of 603 CMR 53.00. 		
	 3. Student handbooks and codes of conduct reference M.G.L. c. 76, s. 5 and contain: a. a nondiscrimination policy that is consistent with M.G.L. c. 76, s. 5, and affirms the school's non-tolerance for harassment based on race, color, national origin, sex, gender identity, religion, or sexual orientation, or discrimination on those same bases; 		
	 b. the school's procedure for accepting, investigating and resolving complaints alleging discrimination or harassment; and 		

CRITERION NUMBER	CIVIL RIGHTS METHODS OF ADMINISTRATION (CR) AND OTHER RELATED GENERAL EDUCATION REQUIREMENTS V. STUDENT SUPPORT SERVICES		
	Legal Standard		
	c. the disciplinary measures that the school may impose if it determines that harassment or discrimination has occurred.		
	Section 504; M.G.L. c. 71, § 37H; M.G.L. c. 71, § 37H ³ / ₄ ; 603 CMR 53.00; 603 CMR 26.08 as amended by Chapter 199 of the Acts of 2011		
	Rating:Partially ImplementedDistrict Response Required:Yes		

A review of documents and staff interviews indicated that student handbooks and the code of conduct are not always translated by the district when requested by parents or students whose primary language is other than English.

A review of documents indicated that while student codes of conduct published in student handbooks contain appropriate procedures for the discipline of students who have Individualized Education Plans, they do not include procedures for students who have Section 504 Accommodation Plans.

A review of documents also indicated that although handbooks affirm the school's non-tolerance for harassment based on race, color, national origin, sex, and religion, or discrimination on those same bases, this statement does not include gender identity or sexual orientation.

CRITERION NUMBER			
	Legal Standard		
CR 10B	Bullying Intervention and Prevention		
	 Public schools (including charter schools and collaboratives) must update school handbooks to conform to their updated amended Bullying Prevention and Intervention Plan (Plan). The school handbook (and local updated Plan) must be consistent with the amendments to the Massachusetts anti-bullying law, which became effective July 1, 2013. The amendments extend protections to students who are bullied by a member of the school staff. As defined in G.L. c. 71, 37O, as amended, a member of the school staff includes, but is not limited to, an "educator, administrator, school nurse, cafeteria worker, custodian, bus driver, athletic coach, advisor to an extracurricular activity or paraprofessional." The school handbook must make clear that a member of the school staff may be named the "aggressor" or "perpetrator" in a bullying report. School and district employee handbooks must also contain relevant sections of the amended Plan relating to the duties of faculty and staff and relevant provisions addressing the bullying of students by a school staff member. Each year all school districts and schools must give parents and guardians annual written notice of the student-related sections of the local Plan. Each year all school districts and schools must provide all staff with annual 		
	written notice of the Plan.		

CRITERION NUMBER			
	Legal Standard		
	5. All schools and school districts must implement, for all school staff, professional development that includes developmentally appropriate strategies to prevent bullying incidents; developmentally appropriate strategies for immediate, effective interventions to stop bullying incidents; information regarding the complex interaction and power differential that can take place between and among a perpetrator, victim and witnesses to the bullying; research findings on bullying, including information about specific categories of students who have been shown to be particularly at risk for bullying in the school environment; information on the incidence and nature of cyber-bullying; and internet safety issues as they relate to cyber-bullying.		
	M.G.L. c. 71, s. 37H, as amended by Chapter 92 of the Acts of 2010. M.G.L. c. 71, s. 37O(e)(1) & (2). M.G.L. c. 71, s. 37O(d), as amended.		
	Rating:Partially ImplementedDistrict Response Required:Yes		

A review of documents indicated that the school handbooks are not consistent with the amendments to the Massachusetts anti-bullying law. Specifically, handbooks do not make clear that a member of the school staff may be named the "aggressor" or "perpetrator" in a bullying report. Relevant policies, such as school committee policy 6202 entitled "Bullying Prevention" and procedures related to the school's anti-bullying plan are not included in student handbooks.

A review of documents and staff interviews indicated that the district does not have an employee handbook that contains relevant sections of the amended Plan relating to the duties of faculty and staff and relevant provisions addressing the bullying of students by a school staff member.

CRITERION NUMBER		
	Legal Standard	
CR 10C	 Student Discipline Each school committee and board of trustees shall ensure that policies and procedures are in place in public preschool, elementary, and secondary schools and programs under its jurisdiction that meet, at a minimum, the requirements of M.G.L.c. 71, section 37H ³/₄, M.G.L.c. 76, section 21, and 603 CMR 53.00. These policies and procedures must address or establish, but are not limited to: The notice of suspension and hearing; Procedures for emergency removal; Procedures for principal hearings for both short and long-term suspension; Procedures for superintendent hearing; Procedures for superintendent hearing; Procedures for education services and academic progress (School-wide Education Service Plan); 	

CRITERION NUMBER		
	Legal Standard	
	7. A system for periodic review of discipline data by special populations;	
	8. Alternatives to suspension •	
	M.G.L.c. 71, section 37H ³ / ₄ , M.G.L.c. 76, section 21, and 603 CMR 53.00, M.G.L.c. 71 section 38R and Chapter 77 of the Acts of 2013.	
	Rating: Partially Implemented	District Response Required: Yes

A review of documents indicated that the district's Notice of Suspension and Hearing to students and parents does not contain all required elements. Specifically, the notice does not address the disciplinary offense; the basis for the charge; the potential consequence; the opportunity for a hearing to dispute the charges, present an explanation, and for the parent to attend; and the date, time and location of the hearing. The notice does not address both the right of the student and the parent to interpreter services and the right to appeal to the superintendent.

CRITERION NUMBER			
	Legal Standard		
CR 12A	 Annual and continuous notification concerning nondiscrimination and coordinators 1. If the district offers vocational education programs, it advises students, parents, employees and the general public before the beginning of each school year that all vocational opportunities will be offered regardless of race, color, national origin, gender identity, sex or disability. The notice includes a brief summary of program offerings and admission criteria and the name(s), office address(es), and phone number(s) of the person(s) designated under CR 11A to coordinate compliance under Title IX and Section 504. 2. In all cases, the district takes continuing steps to notify applicants, students, parents, and employees (including those with impaired vision or hearing), as well as unions or professional organizations holding collective bargaining or professional agreements with the district, that it does not discriminate on the basis of race, color, national origin, gender identity, sex, or disability. This notice, also, includes the name(s), office address(es), and phone number(s) of the person(s). 3. Written materials and other media used to publicize a school include a notice that the school does not discriminate on the basis of race, color, national origin, sex, gender identity, disability, religion, or sexual orientation. 		
	Title VI: 42 U.S.C. 2000d; 34 CFR 100.6(d); Title IX: 20 U.S.C. 1681; 34 CFR 106.8(a), 106.9; Section 504: 29 U.S.C. 794; 34 CFR 104.8; M.G.L. c. 76, § 5; 603 CMR 26.02(2) as amended by Chapter 199 of the Acts of 2011.		
	Rating: Partially Implemented District Response Required: Yes		

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A review of the district and individual school websites used to publicize the schools indicated that nondiscrimination statements are not included.

CRITERION NUMBER	CIVIL RIGHTS METHODS OF ADMINISTRATION (CR) AND OTHER RELATED GENERAL EDUCATION REQUIREMENTS VI. FACULTY, STAFF AND ADMINISTRATION		
	Legal Standard		
CR 18A	School district employment practices District employment practices in general are free from discrimination on the basis of race, color, gender identity, national origin, sex, or disability. The district's employee recruitment is aimed at reaching all groups, including members of linguistic, ethnic, and racial minorities, females and males, and persons with disabilities.		
	Title VI: 42 U.S.C. 2000d; 34 CFR 100.3(c); EEOA: 20 U.S.C. 1703(d); Title IX: 20 U.S.C. 1681; 34 CFR 106.51-106.61; Section 504: 29 U.S.C. 794; 34 CFR 104.11- 104.14; Title II: 42 U.S.C. 12132; 28 CFR 35.140; Mass. Const. amend. art 114 Rating: Partially Implemented District Response Required: Yes		

Department of Elementary and Secondary Education Findings:

A review of documents indicated that although the district's employment practices are free from discrimination on the basis of race, color, national origin, and sex, the School Committee policy on employment does not include gender identity and disability as protected categories in its nondiscrimination statement and the district's hiring manual does not include gender identity as a protected category.

CRITERION NUMBER			
	Legal Standard		
CR 25	Institutional self-evaluation		
	The district evaluates all aspects of its K-12 program annually to ensure that all		
	students, regardless of race, color, sex, gender identity, religion, national origin,		
	limited English proficiency, sexual orientation, disability, or housing status, have		
	equal access to all programs, including athletics and other extracurricular activities.		
	It makes such changes as are indicated by the evaluation.		
	Title VI: 42 U.S.C. 2000d; 34 CFR 100.3(b)(2); EEOA: 20 U.S.C. 1703(f); Section		
	504: 29 U.S.C. 794; 34 CFR 104.4(b)(4); Title II: 42 U.S.C. 12132; 28 CFR 35.130(b)(3); NCLB: Title III, Part A, Sec. 3121(c)(1)(C); Title X, Part C, Sec. 722(g)(1)(J)(i), 722(g)(7); Mass. Const. amend. art. 114; M.G.L. c. 71A, § 7; c. 76, §		
	5; 603 CMR 26.07(1),(4) as amended by Chapter 199 of the Acts of 2011		
	Rating:Partially ImplementedDistrict Response Required:Yes		

A review of documents and staff interviews indicated that the district does not evaluate all aspects of its K-12 program annually to ensure that all students, regardless of race, color, sex, gender identity, religion, national origin, limited English proficiency, sexual orientation, disability, or housing status, have equal access to all programs, including athletics and other extracurricular activities.

ENGLISH LEARNER EDUCATION

LEGAL STANDARDS, COMPLIANCE RATINGS AND FINDINGS

CRITERION NUMBER	ENGLISH LEARNER EDUCATION II. STUDENT IDENTIFICATION AND PROGRAM PLACEMENT		
	Legal Standard		
ELE 5	 Legal Standard Program Placement and Structure The district uses assessment data to plan and implement educational programs for students at different instructional levels. G.L. c. 71A, § 5 requires that students classified as ELs be educated either in a Sheltered English immersion (SEI) program or Two-Way Immersion program (TWI), unless a program waiver is sought for another ELE program model, such as Transitional Bilingual Education (TBE). The requirement to provide English language development services to ELs applies to all districts that enroll one or more EL students. Core academic teachers in ALL of these programs are expected to hold the SEI Teacher Endorsement and to shelter the content for ELs to make the content of their lessons more comprehensible and to promote the development of academic language needed to successfully master content standards by providing English language development (ELD) to ELs. Districts are required to include ESL instruction in the implementation of their ELE program to advance English language development and promote academic achievement of ELs. Authority: Title VI; EEOA; G.L. c. 71A, §§ 2, 4, 7; 603 CMR 7.15; 603 CMR		
	Rating:Partially ImplementedDistrict Response Required:Yes		

A review of the Castañeda's Three-Pronged Test completed by the district and student data showing how much ESL instruction English learners (ELs) receive indicate that ELs at McCarthy Middle School and Col Moses Parker School do not receive as much ESL instruction as the district determined necessary for them to make adequate progress.

A review of documents and staff interviews also indicated that the district uses Hampton Brown/National Geographic books for ESL instruction. While purchased materials can be used as resources, they cannot replace an ESL curriculum that districts are expected to develop in order to implement with fidelity the educational approach the district adopted for their ELE program and described in the Castañeda Three-Pronged Test. The district should note that an ESL curriculum is integral to an effective ELE program in which ELs become English proficient at a rapid pace. Please see <u>http://www.doe.mass.edu/ell/Guidance.pdf</u>.

CRITERION NUMBER	ENGLISH LEARNER EDUCATION III. PARENT AND COMMUNITY INVOLVEMENT		
	Legal Standard		
ELE 7	Parent Involvement The district develops ways to include parents or guardians of ELs in matters pertaining to their children's education and ELE programs.		

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CRITERION NUMBER	ENGLISH LEARNER EDUCATION III. PARENT AND COMMUNITY INVOLVEMENT			
	Legal Standard			
	Authority: Title VI; EEOA; Title III; G.L. c. 71A, § 7			
	Rating: Partially	Implemented	District Response Required: Ye	s

A review of documents and staff interviews indicated that the district sometimes uses an online translator for written documents and does not provide interpretation services for parent-teacher conferences. Online translators do not accurately convey the meaning of the source document and should be reviewed and edited by an individual qualified to do so. The district does not meet the obligation to communicate effectively with parents whose preferred language of communication is not English and fails to include these parents of ELs in matters pertaining to their children's education.

CRITERION NUMBER	ENGLISH LEARNER EDUCATION VIII. PROGRAM PLAN AND EVALUATION		
	Legal Standard		
ELE 17	Legal Standard Program Evaluation The district conducts periodic evaluations of the effectiveness of its ELE program in developing students' English language skills and increasing their ability to participate meaningfully in the educational program. Where the district documents that the program is not effective, it takes steps to make appropriate program adjustments or changes that are responsive to the outcomes of the program evaluation. Authority: Title VI; EEOA. Title III § 3121		
	Rating: Not Implemented	District Response Required: Yes	

Department of Elementary and Secondary Education Findings:

A review of documents and staff interviews indicated that the district does not have a comprehensive process to evaluate the effectiveness of its ELE programming in developing students' English language skills and increasing their ability to participate meaningfully in the district's educational program. Please see <u>http://www.doe.mass.edu/ell/ProgramEvaluation.pdf</u>.

This Coordinated Program Review Final Report is also available at: <u>http://www.doe.mass.edu/pqa/review/cpr/reports/</u>. Profile information supplied by each charter school and school district, including information for individual schools within districts, is available at <u>http://profiles.doe.mass.edu/</u>.

WBMS CPR Final Report 2017

File Name:Chelmsford CPR Final Report 2017Last Revised on:09/06/2017Prepared by:CS/SH